

Plant Operation in Compliance with the Law

- a Challenge for Plant Mangers as well as for the Authority

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TALK AT STELLENBOSCH UNIVERSITY - FEBRUARY 17th 2017





- Intoduction
- A short overview on European rules and regulations
- Structure of environmental and industrial law in Germany
- "Safety levels"
- Referencing from judicial to technical rules
- Internal expert companies' self control
- External expert mediator in-between authority and company
- Pros and cons on "deregulation"
- Summary



Member of the organising commettee for the IFAT China – trade fair an conference – in Shanghai (PRC)



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Consultant to international projects on energy supply and environmental protection



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Main subjects

at the Nuremberg Institute of Technology



- Power plants design, construction and cost estimation
- Power plants' equipment
- Water treatment
- Recycling technologies
- Treatment of waste from energy conversion plants
- Waste incineration
- Projects jointly carried out with industrial parnters

Lectures in the summer semester 2017



• Approval planning for energy conversion plants

Master course (4 hpw) at the University of Applied Sciences Ansbach

• Legal requirements in engineering

Master course (4hpw) at the Nuremberg Institute of Technology

• Rules and regulations

Bachelor course (2hpw) at NIT

Accounting for engineers

Bachelor course (2hpw) at NIT

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Legal framework for engineers



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Basic structure



There are two types of European regulatory instruments:

1. EU regulation (e.g. REACH, CLP) mandatory for all member states from the date of enactement in Brussels

2. EU directive (e.g. IED, TWG) to be enacted by the member states through national laws and ordinances

Structure of environmental and industrial Law in Germany



Water Protection – the oldest environmental regulation in Germany (1960)

- Federal law (WHG)
- States' law (BayWG)
- Federal ordinance (WasgefStAnIV)
- States' ordinances (VAwS)
- Administrative instruction (VwVwS)
- Municipal regulations (Kommunale Satzung)
- Codes of practice e. g. DIN, TRwS)
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- Immission control (BImSchG)
- Closed loop recycling management (KrWG)
- Soil protection (BBodSchG)
- Nuclear safety (AtomG)
- Law on chemical substances (ChemG)
- Product safety (ProdSG)
- Work protection law (ArbSchG)
- ...
- and many more.



The forementioned rules refer to different so-called "safety lefels":

Generally accepted codes of practice

(e.g. water protection)

Best available technology

(e.g. immission control)

State of the scientific and technical knowledge

(e.g. nuclear safety)

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There are four different ways to refer from a judicial rule to a technical rule:

- Incorporation
- Static reference
- Dynamic reference
- Sweeping clause



Legislation more and more refers to technical standards by

Sweeping clauses

thereby challenging the law's applicant to keep up to date on confusingly broad technical guidelines thats' validity periods are short.



Many regulations refer to several differnt qulifications internal experts have to acquire – to prove respectively:

- Skilled (fachkundig) –
 e.g. handling hazardous substances
- Experienced (sachkundig) e.g. conduct risk analysis
- Qualified (befähigt) –

e.g. checking safety relevant tools



Internal experts are responsible for numerous tasks and represent the company towards authority and external experts; they

- instruct and train the staff ,
- check the due days for external surveillance,
- decide whether a technical modification is of
 - marginal alteration (notifiable) or
 - substantial alteration (subject to approval),
- report incidents that must be reported to the authority,

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. . .



One of the **internal experts**' most prominent task is to care for work safety – this comprises surveillance on the attention of excisting rules and measures to improve the safety standards.

Two examples shall be discussed:

- Obligation to wear protective goggles on site,
- motivate the staff by safety awards for accident free working periodes.

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Internal experts often – especially in SME – are overburdened with responsibility without receiving an adequate appreciation.

In case of an external accusation they end up caught between two stools.



External experts are appointet by the authorities for various fields, e.g.:

- pressure vessels,
- boilers,

. . .

- handling hazardous substances,
- industrial water protection,



Various directives oblige the site management to involve **external experts** for surveillance tests – the periods vary according to the degree of exposure in-between two and five years. The tests comprise of

- regulatory examination,
- technical examination and
- safety inspection.



The **external expert** reports to the responsible authority and summarizes the results in four categories:

- free of defects,
- marginal defects,
- substantial defects,
- dangerous defects.



Due to the confusing obligations management of technical plants has to face in a field it has little or no expertise there is a tendency to rise involving external experts to take over employer's responsibilites, e.g.:

- prepare risk analyses,
- train the staff,
- reporting to authorities,

....



Involving external experts to carry out internal tasks thwarts distinctively the European Authorities' propaganda for

Deregulation

Many directives grant exceptions from external surveillance in the case of implementation of management systems e.g. ISO 14001.



 A wide – and still growing – variety of rules and regulations over burden the technical management with requirements outside of its subject and with severe consequences in case of violations.





With the progressive movement of "lean processes" there is a lack of capacity and resource for handling those issues outside of the subject.





 External experts' core business is to keep the knowledge on rules and regulations up to date.



 Involving external experts reduces the risk for the techncal management to be accused of violating the law and additionally it can be awarding by keeping measures on a reasonable scale.



Thanks for your attention!

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